



Town of Purcellville, VA

# Water and Sewer Rate Study Financial Planning Assumptions and Preliminary Results

May 1, 2019



# Study Approach / Overview



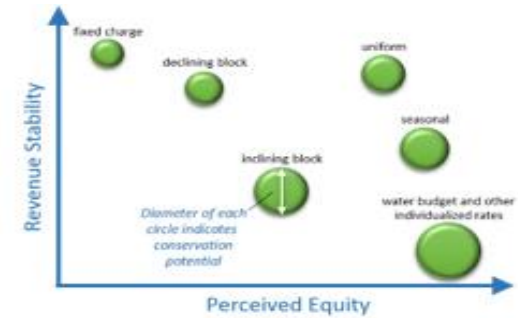
## Financial Plan

- Operating Costs
- Capital Costs
- Revenue Adjustments
- Financial Policies
  - Debt Coverage
  - Reserves



## Cost of Service

- Evaluate Available Data
- Establish Classes
- Identify Methodology
- Compare Results to Current Revenue



## Rate Design

- Evaluate Objectives
- Identify Structures
- Set Parameters
- Customer Impacts

# Financial Planning Assumptions – Expenditures

- FY20 budget used as starting point for modeling
  - Expenditures inflated on line item level by expenditure type (average annual 3%)
- Payment of water and sewer existing debt service
  - Outstanding Principal - Water: \$9.3m, Sewer: \$30.9m
- 10-year capital plan included in FY20 budget document
  - Water \$21.6m
  - Sewer \$3.1m
- Annual estimate for Capital Replacement Costs
  - Water \$150k
  - Sewer \$200k
- Assume use of cash and debt to fund future capital
  - Utility models optimize for cash / debt mix

# Financial Planning Assumptions - Revenues

- At this stage in study, no change in rate structure
- Annual 1% decline in per account usage
  - Consistent with historical Town usage patterns and industry experience
- Significant reduction in new customer growth from historical levels
  - Availability fee forecast of revenues based on FY20 budget document

# Financial Planning Target

- Sufficient Reserve Levels
  - Target > 12 months of O&M and debt service expenses
- Structural Balance Revenues to Expenditures
- Ratio of net income to debt payments:
  - Target > 1.0 times annual payment requirements

# Initial Financial Plan Scenarios

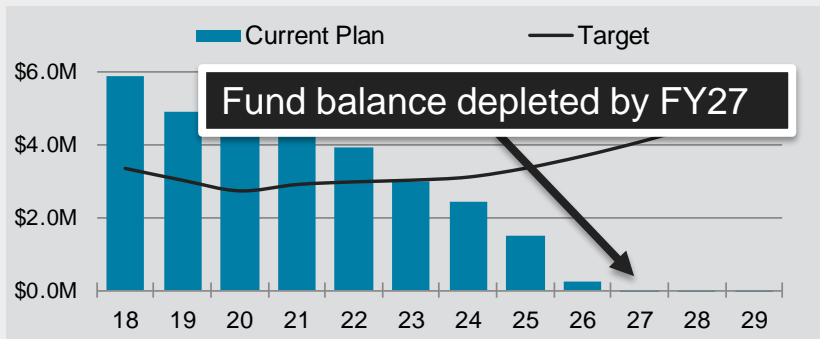
- 1) Assume 3% annual increases in water and sewer rates
- 2) Flat Rate Model
- 3) New 3% meals tax funding (\$1.2m per year) transferred to Sewer Fund

Model Demonstration - Scenario Analysis

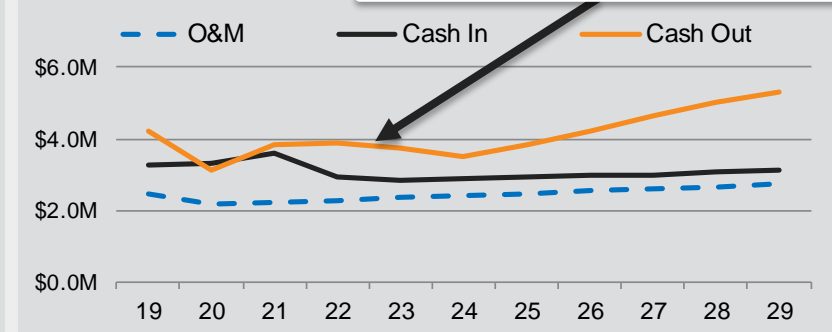
# Water - Scenario 1: 3% annual increases

	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2023	FY 2028
Water Rate Plan	0.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	15.93%	34.40%
Debt Coverage	1.51	2.10	2.05	0.98	0.74	0.56	0.40	0.29	0.22	0.19	0.17	Scenario Manager	
Single Family Bi-Monthly Water Bill	\$90.50	\$93.20	\$96.01	\$98.89	\$101.83	\$104.89	\$108.06	\$111.30	\$114.65	\$118.12	\$121.66	Add'l Rev	\$0
Cost per Day	\$1.51	\$1.55	\$1.60	\$1.65	\$1.70	\$1.75	\$1.80	\$1.86	\$1.91	\$1.97	\$2.03		

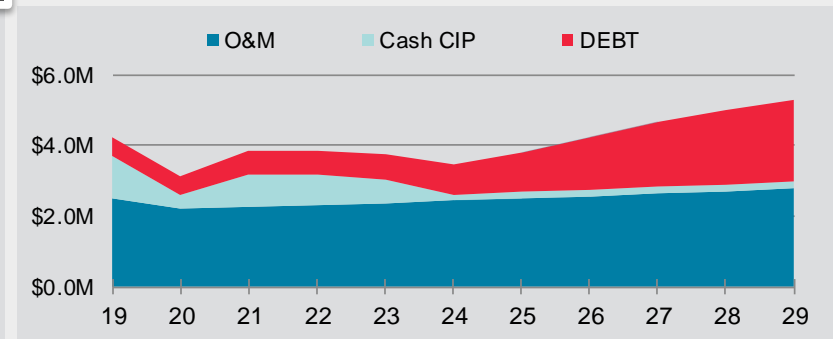
Operating Fund (Cash)



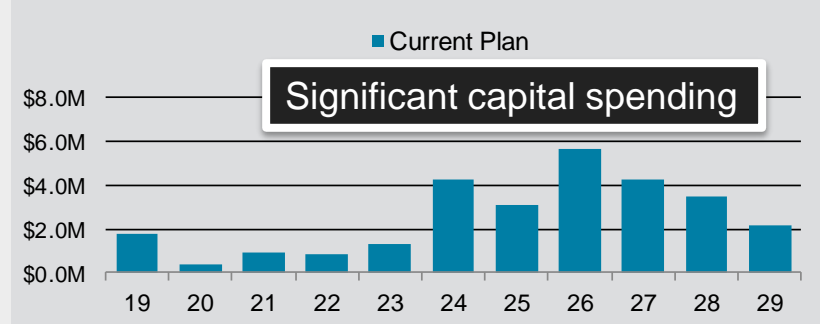
Revenues vs. Expenses **Cash out exceeds cash in**



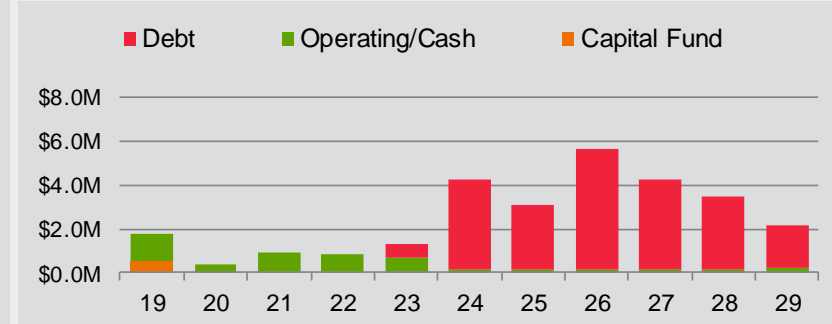
Expenses by Type



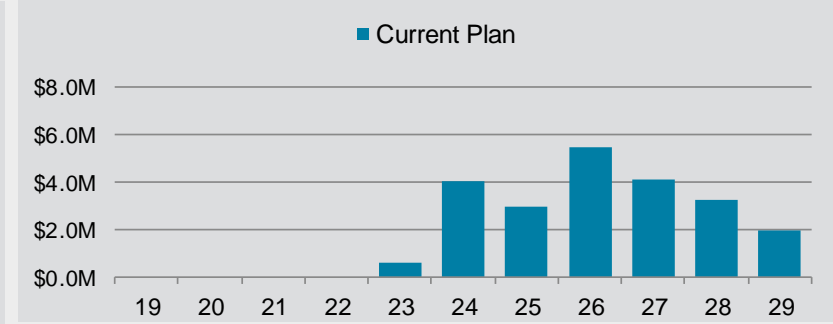
CIP Spending



CIP Funding



Borrowing

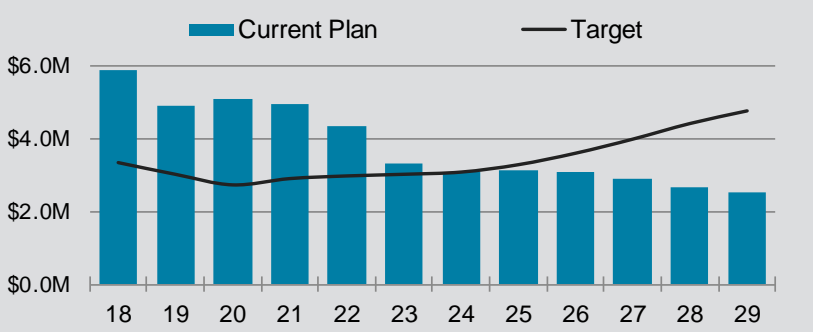




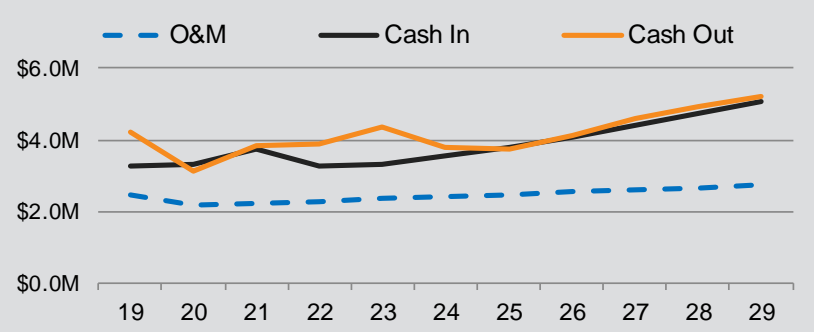
# Water - Scenario 2: Level Increases

	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2023	FY 2028
Water Rate Plan	0.00%	3.00%	9.50%	9.50%	9.50%	9.50%	9.50%	9.50%	9.50%	9.50%	9.50%	48.13%	133.13%
Debt Coverage	1.51	2.10	2.26	1.42	1.47	1.41	1.26	1.12	1.02	1.01	1.04	Scenario Manager	
Single Family Bi-Monthly Water Bill	\$90.50	\$93.20	\$102.02	\$111.68	\$122.29	\$133.92	\$146.63	\$160.59	\$175.82	\$192.49	\$210.77	Add'l Rev	\$0
Cost per Day	\$1.51	\$1.55	\$1.70	\$1.86	\$2.04	\$2.23	\$2.44	\$2.68	\$2.93	\$3.21	\$3.51		

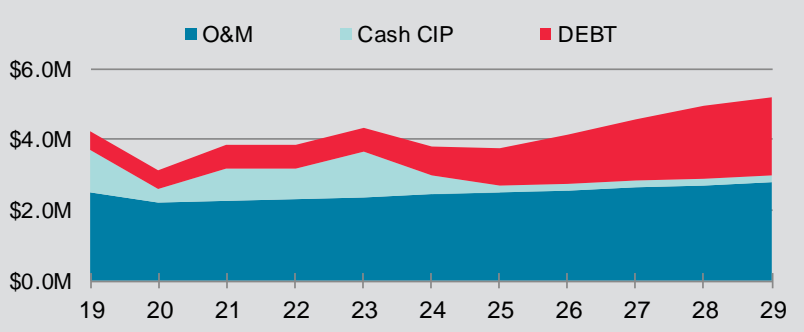
Operating Fund (Cash)



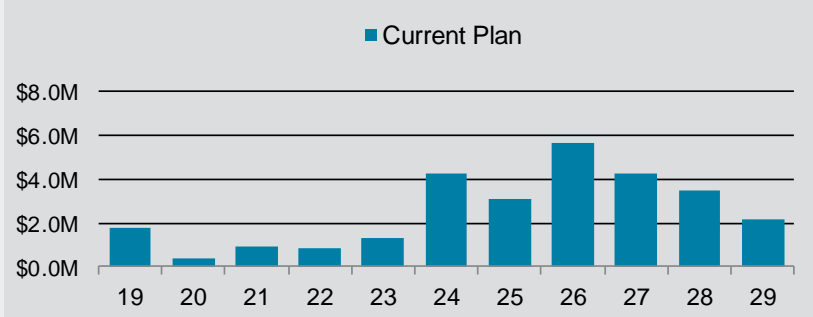
Revenues vs. Expenses



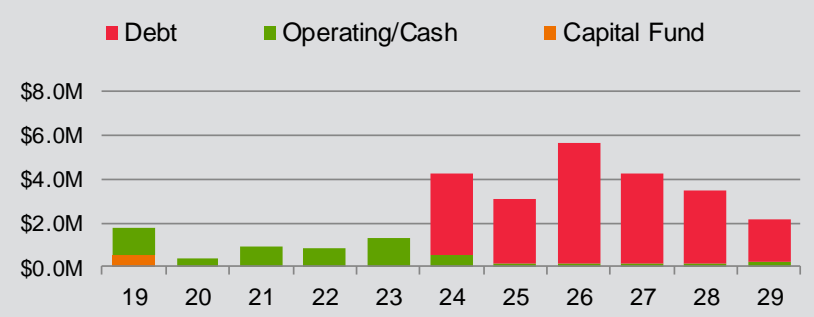
Expenses by Type



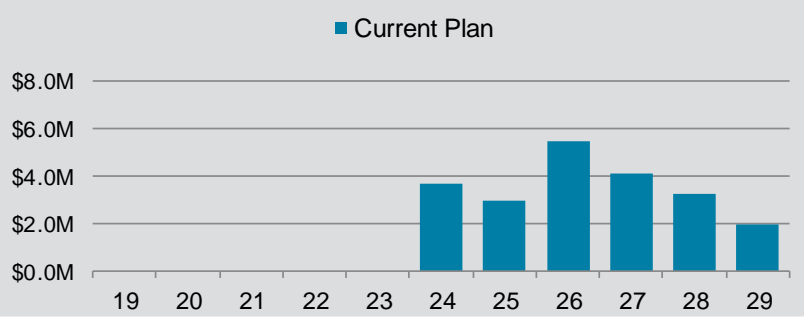
CIP Spending



CIP Funding



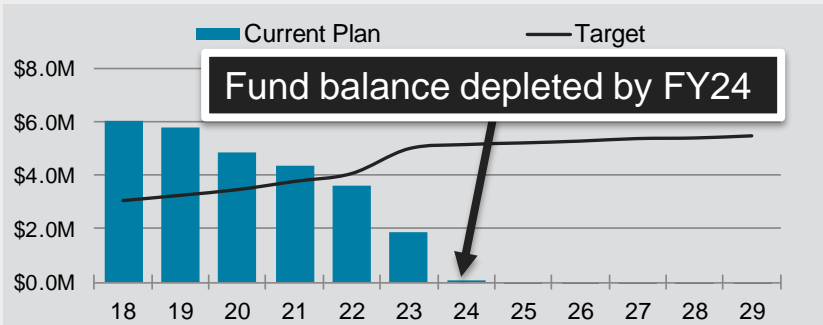
Borrowing



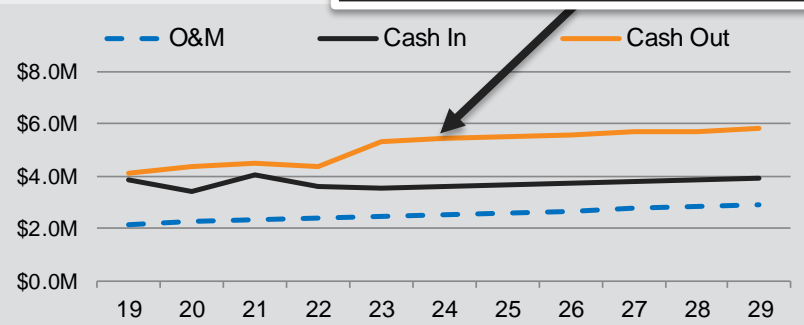
# Sewer - Scenario 1: 3% annual increases

	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2023	FY 2028
Sewer Rate Plan	0.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	15.89%	34.35%
Debt Coverage	1.57	0.96	1.19	0.70	0.41	0.40	0.39	0.39	0.39	0.40	0.40	Scenario Manager	
Single Family Bi-Monthly Sewer Bill	\$138.92	\$143.05	\$147.35	\$151.75	\$156.32	\$160.99	\$165.83	\$170.77	\$175.88	\$181.17	\$186.64	Meals Tax Transfer	\$0
Cost per Day	\$2.32	\$2.38	\$2.46	\$2.53	\$2.61	\$2.68	\$2.76	\$2.85	\$2.93	\$3.02	\$3.11		

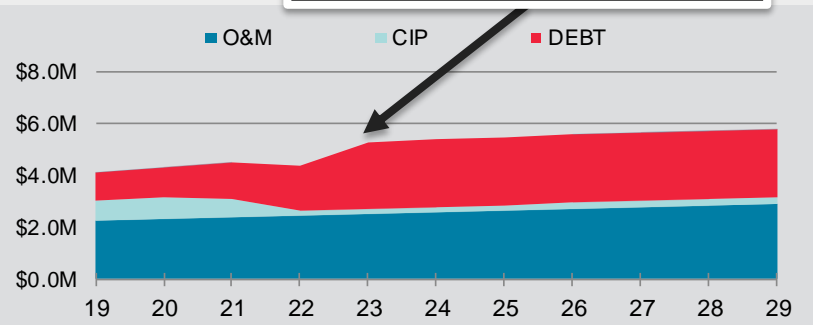
Operating Fund (Cash)



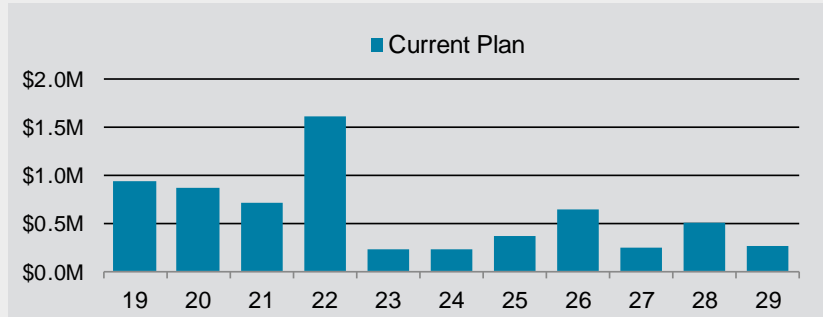
Revenues vs. Expenses



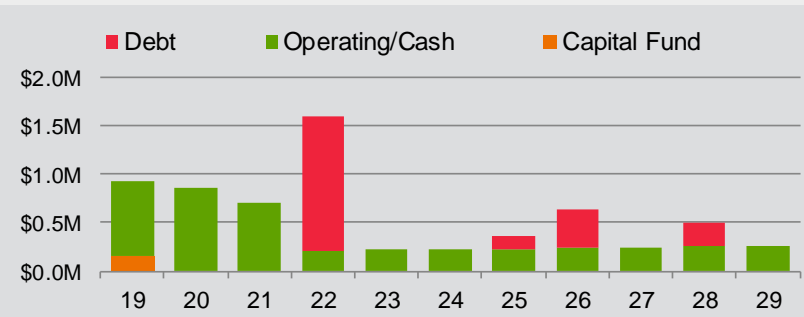
Expenses by Type



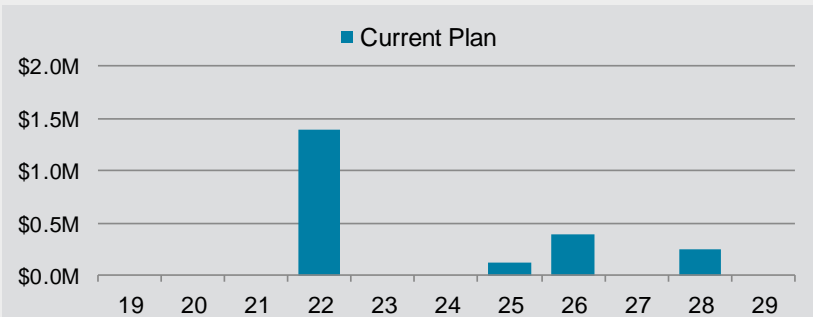
CIP Spending



CIP Funding



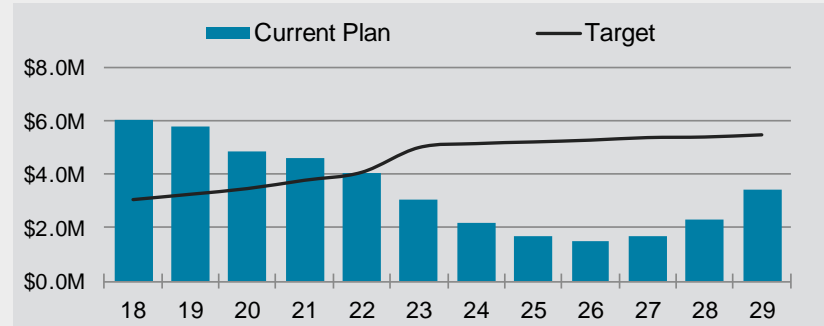
Borrowing



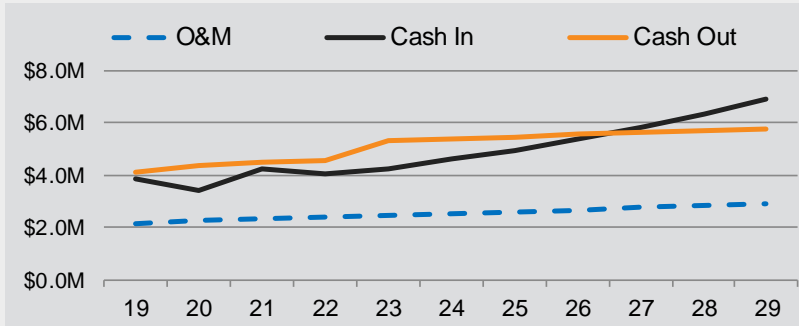
# Sewer - Scenario 2: Level Increases

	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2023	FY 2028
Sewer Rate Plan	0.00%	3.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	50.81%	142.93%
Debt Coverage	1.57	0.96	1.34	0.97	0.69	0.79	0.90	1.03	1.16	1.36	1.54	Scenario Manager	
Single Family Bi-Monthly Sewer Bill	\$138.92	\$143.05	\$157.40	\$173.18	\$190.49	\$209.51	\$230.49	\$253.54	\$278.92	\$306.81	\$337.48	Meals Tax Transfer	\$0
Cost per Day	\$2.32	\$2.38	\$2.62	\$2.89	\$3.17	\$3.49	\$3.84	\$4.23	\$4.65	\$5.11	\$5.62		

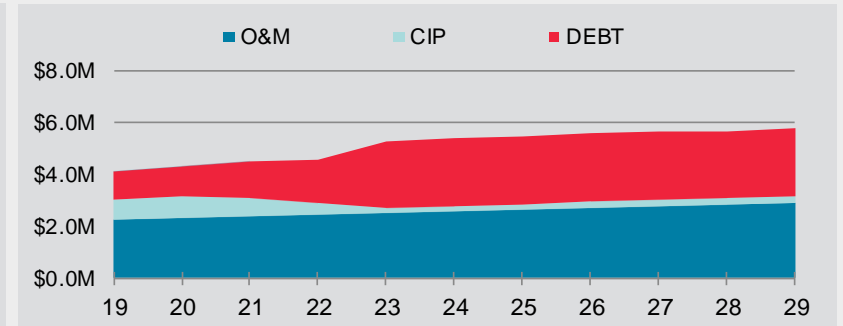
Operating Fund (Cash)



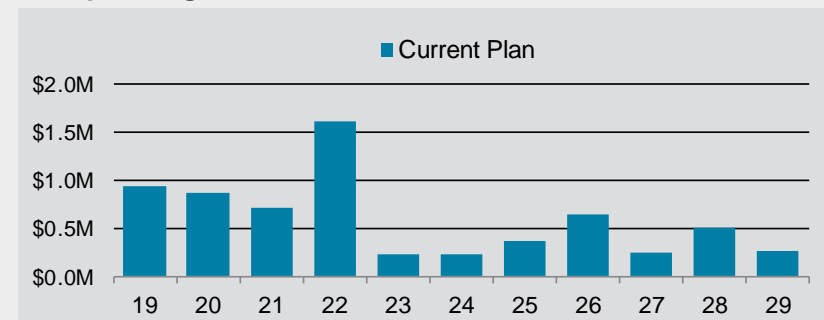
Revenues vs. Expenses



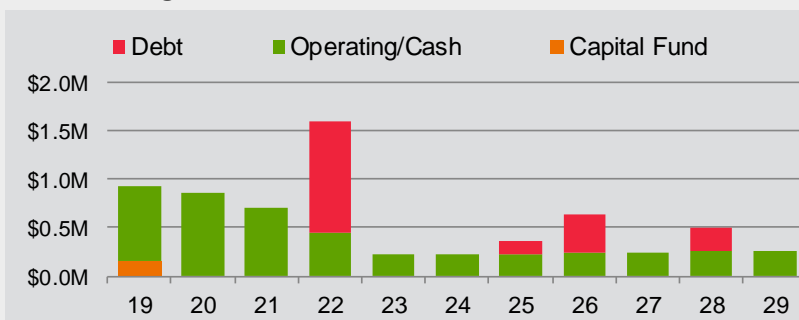
Expenses by Type



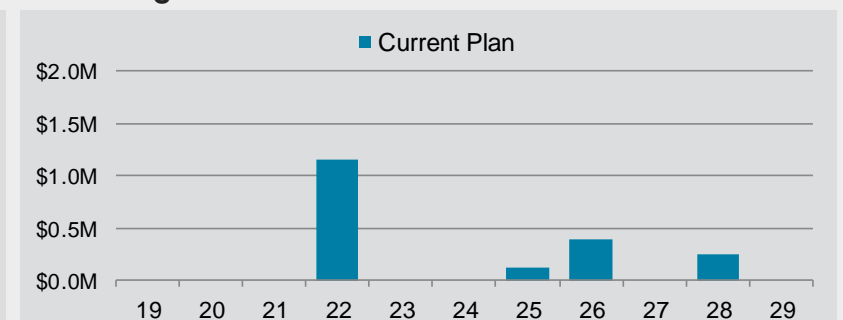
CIP Spending



CIP Funding



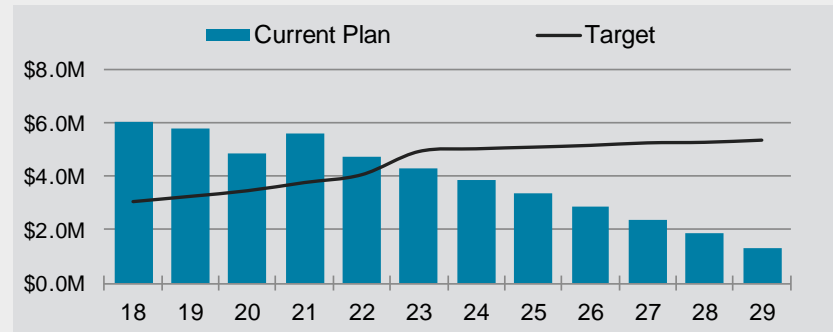
Borrowing



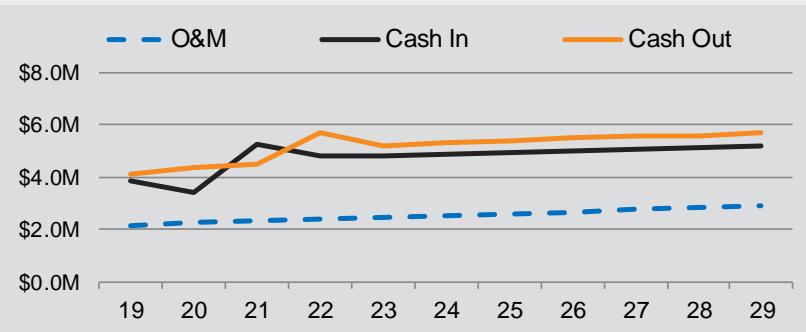
# Sewer - Scenario 3: New \$1.2 M Meals Tax (80% from non-residents)

	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2023	FY 2028
Sewer Rate Plan	0.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	15.89%	34.35%
Debt Coverage	1.57	0.96	2.05	1.47	0.93	0.92	0.91	0.91	0.90	0.92	0.91	Scenario Manager	
Single Family Bi-Monthly Sewer Bill	\$138.92	\$143.05	\$147.35	\$151.75	\$156.32	\$160.99	\$165.83	\$170.77	\$175.88	\$181.17	\$186.64	Meals Tax Transfer	\$1,200,000
Cost per Day	\$2.32	\$2.38	\$2.46	\$2.53	\$2.61	\$2.68	\$2.76	\$2.85	\$2.93	\$3.02	\$3.11		

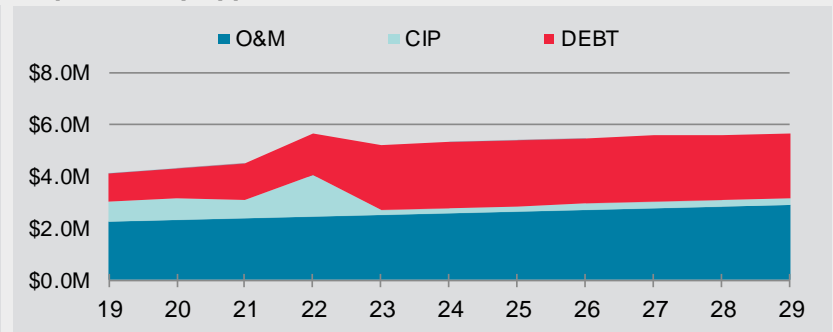
Operating Fund (Cash)



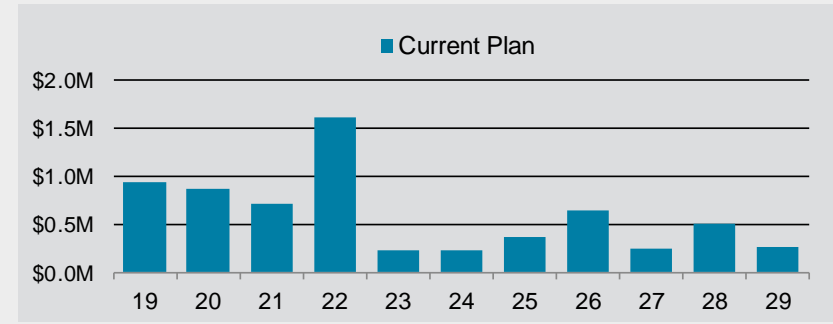
Revenues vs. Expenses



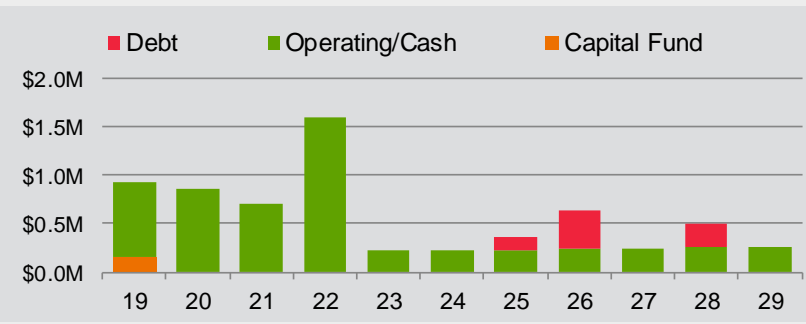
Expenses by Type



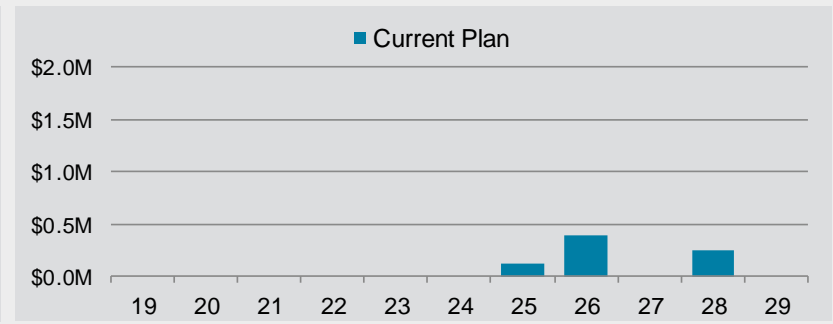
CIP Spending



CIP Funding



Borrowing



# Chargeback Analysis

# Chargeback Analysis

- Chargeback reflects services provided by the General Fund in support of Utility Funds
- Chargeback consists of allocation of personnel related expenditures
  - Salaries and benefits
- Stantec developed a chargeback allocation model and worked with Town staff to determine time spent by employee in support of utilities

# Chargeback Results

<b>Fund</b>	<b>FY 2020 Budget Chargeback</b>	<b>Full Cost Calculated Chargeback</b>
Water	\$493,226	\$607,262
Sewer	\$493,226	\$637,480
<b>Total</b>	<b>\$986,452</b>	<b>\$1,244,742</b>

- The Town could justify a higher chargeback amount for the Water and Sewer Funds based on support provided by General Fund.
- At this time, the Utility Funds are not in a position to support additional expenditures related to the chargeback.